

Message Text

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ACTION IO-11

INFO OCT-01 ARA-06 ISO-00 FEA-01 ACDA-05 AGR-05 AID-05

CEA-01 CEQ-01 CG-00 CIAE-00 CIEP-01 OFA-01 COME-00

DLOS-04 DODE-00 DOTE-00 EB-07 EPA-01 ERDA-05 FMC-01

TRSE-00 H-02 INR-07 INT-05 JUSE-00 L-03 NSAE-00

NSC-05 NSF-01 OES-03 OMB-01 PA-01 PM-04 PRS-01 SP-02

SS-15 USIA-06 SAL-01 OIC-02 AF-06 EA-07 EUR-12 NEA-10

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TO SECSTATE WASHDC 0707

C O N F I D E N T I A L MONTEVIDEO 0653

E.O. 11652: GDS

TAGS: PORG, PFOR, US, UY

SUBJ: MULTILATERAL AFFAIRS: DEPT'S ORGANIZATION

ACTIVITIES AND OBJECTIVES, REQUEST FOR

MULTILATERAL INFORMATION ON HOST GOVERNMENTS

REF: STATE 037591

1. THE FOLLOWING RESPONDS TO QUESTIONS IN PARA 7 REFTTEL.

2. URUGUAY'S PRIMARY MULTILATERAL INTERESTS AND OBJECTIVES
IN 1976 WILL BE TO:

A. ATTEMPT TO ENSURE THAT FINANCIAL AND TECHNICAL
ASSISTANCE FLOW NOT ONLY TO THE POOREST NATIONS BUT ALSO TO
THOSE MOST AFFECTED BY INTERNATIONAL ECONOMIC RECESSION AND
THE PETROLEUM CRISIS AND TO THOSE THAT CAN CONTRIBUTE TO
ALLEVIATING WORLD FOOD CRISIS.

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- B. SUPPORT THE ESTABLISHMENT OF NEW OR EXPANDED MEANS OF INTERNATIONAL FINANCING FOR "MIDDLE-INCOME" DEVELOPING COUNTRIES ADVERSELY AFFECTED BY EXTERNAL FACTORS.
- C. OPPOSE THE EXPANSION OF COMMUNISM OR COMMUNIST INFLUENCE WHENEVER POSSIBLE.
- D. LIMIT DAMAGE TO URUGUAY FROM CHARGES OF HUMAN RIGHTS VIOLATIONS.
- E. EXPLOIT OPPORTUNITIES TO ENGAGE THE EC AND OTHER MEAT IMPORTERS IN CONSULTATIONS AIMED AT MODERATING PROTECTIONISM AND ESTABLISHING A STABLE INTERNATIONAL ENVIRONMENT FOR MEAT MARKETING.

3. THE EXTENT TO WHICH OTHER COUNTRIES OR GROUPS OF COUNTRIES AFFECT URUGUAY'S MULTILATERAL POLICY-MAKING AND ITS DECISIONS ON SPECIFIC MULTILATERAL ISSUES VARIES GREATLY FROM ISSUE TO ISSUE. THIRD COUNTRY INFLUENCE IS GREATEST ON ISSUES CALLING FOR LATIN AMERICAN SOLIDARITY, NORMALLY REGIONAL MATERS AND, MORE OFTEN THAN NOT, IN THE OAS ARENA (AS JOINING IN PROTESTING U.S. TRADE ACT EXCLUSION OF OPEC MEMBERS ECUADOR AND VENEZUELA). EVEN HERE, HOWEVER, URUGUAY FOLLOWED A RELATIVELY INDEPENDENT LINE BY SHORTLY THEREAFTER CALLING FOR GREATER OIL-PRODUCER SUPPORT FOR THE MOST AFFECTED STATES. THE GOU IS A MEMBER OF THE GROUP OF 77 BUT IS NOT OVERLY INFLUENCED BY 77 DECISIONS. URUGUAY IS NOT INFLUENCED BY ECONOMIC SELF-INTEREST, ITS BASIC IDEOLOGY AND ITS FIRM ANTI-COMMUNIST POSTURE. INASMUCH AS URUGUAY SEES ITS INTERESTS BASICALLY AS PARALLELING OURS, IT HAS BEEN MOST HELPFUL IN THE UN (AS IN CO-SPONSORING THE FRIENDLY KOREAN RESOLUTION) AND THE OAS (WITH FONMIN BLANCO NOW ACTIVELY ENGAGED IN HELPING OUR OAS CHARTER REFORM EFFORTS). IN THESE MATTERS URUGUAY DOES ATTEMPT TO INFLUENCE OTHER LA COUNTRIES ALTHOUGH ON MOST ISSUES, IT WILL NOT ATTEMPT TO EXERT THIS INFLUENCE IN NON-AREA CAPITALS.

4. WE BELIEVE THAT GOU DOES FULLY INSTRUCT ITS DELEGATIONS TO MAJOR INTERNATIONAL MEETINGS NORMALLY SENDING FONOFF PERSONNEL TO FORM (LOS) OR JOIN (UNGA-OAS) DELEGATIONS. IT CAN RETAIN EFFECTIVE CONTROL OVER THEM WHILE MEETINGS ARE IN PROGRESS. DELEGATES' REPORTING NORMALLY IS BELIEVED TO BE SUFFICIENT TO ENABLE FONOFF TO MAKE INSTRUCTIONS TIMELY AND CONFIDENTIAL

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REALISTIC ON MATTERS GOU CONSIDERS OF IMPORTANCE. HOWEVER, LACK OF MANPOWER DOES NOT PERMIT DETAILED REPORTING OF ISSUES OF MARGINAL INTEREST TO GOU. IN THOSE CASES OF INTEREST TO US, OUR INTERVENTION WITH FONOFF HAS RESULTED IN INSTRUCTIONS (AS IN ICRC CONFERENCE ON WEAPONS A YEAR OR SO AGO). THERE IS A SPECIAL PROBLEM WITH RESPECT TO ECONOMIC MEETINGS WHICH ARE SO EXCESSIVE IN NUMBER THAT DELEGATIONS FREQUENTLY ARE SENT FROM LREADY UNDER-STAFFED OFFICES WITHOUT SPECIFIC

INSTRUCTIONS. IN SUCH CASES THE DELEGATES ARE GUIDED BY THEIR KNOWLEDGE OF THE GENERAL POLICY LIES OF THE GOVERNMENT BUT OTHERWISE HAVE GREAT LEEWAY.

5. PERMREPS OR HEADS OF DELEGATION HAVE NEITHER ACTUAL NOR POTENTIAL INDEPENDENT POLITICAL POWER WHICH WOULD MAKE IT DIFFICULT FOR GOU TO CONTROL OR INSTRUCT THEM.

6. THE GOU NORMALLY IS RECEPTIVE TO U.S. REPRESENTATIONS ON MULTILATERAL ISSUES. IT HAS NOT, HOWEVER, BEEN WILLING TO ATTEMPT TO INFLUENCE THIRD COUNTRIES OUTSIDE LATIN AMERICA ON OUR BEHALF, STATING THAT TIME, INEXPERIENCED STAFF AND IN SOME CASES DEGREE ITS INTEREST ARE LIMITING FACTORS. THIS IS QUALIFIED, OF COURSE, BY CO-SPONSORSHIPS OF SOME MATTERS OF REAL INTEREST TO US, AND WE ASSUME SOME CORRIDOR AND OTHER LOBBYING DOES OCCUR WHEN OUR BASIC INTERESTS COINCIDE. IT ACCEPTS INTERACTION ON MULTILATERAL ISSUES AS PART AND PARCEL OF BILATERAL RELATIONS. WHILE THE GOU DOES NOT REGULARLY SEEK USG SUPPORT ON MULTILATERAL MATTERS THROUGH THE EMBASSY (OR IN WASHINGTON FOR THAT MATTER), IT DOES NOT HESITATE TO DO SO ON THOSE MATTERS IT CONSIDERS IMPORTANT. AND THIS INCLUDES USG SUPPORT FOR CANDIDATES FOR INTERNATIONAL POSTS (YRIART IN FAO), ON OAS MATTERS, HOWEVER, THE GOU FREQUENTLY COMES TO THIS MISSION IN CONSONANCE WITH ITS LONG-STANDING POLICY OF CLOSE CONSULTATION WITH US ON OAS AFFAIRS. SIRACUSA

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